



**BROADBAND FOR ALL**

# Middle-Mile Advisory Committee Meeting



**January 19, 2024**

**CALIFORNIA**  
**ALL**



# AGENDA

- **Executive Report Out**
  - Request for Innovative Ideas Update (RFI<sup>2</sup>)
  - Governor's Budget Proposal
- **Project Updates**
  - **CDT**
    - Joint Build & Lease/Purchase Update
    - 2024 Stakeholder Engagement Plan
    - Website Overview
  - **Caltrans**
    - Delivery Plan
    - Project Momentum
  - **Operations Discussion**
    - CTC Technology & Energy
    - GoldenStateNet – Business Model
  - **CPUC**
    - Updates on Last Mile Programs
- **Public Comment**



# **Mark Monroe**

## **Deputy Director**

**Middle-Mile Broadband Initiative**  
**California Department of Technology**

# Request for Innovative Ideas (RFI<sup>2</sup>)

**November 2023**

**Release RFI<sup>2</sup>  
Innovators  
Conference**

**January 2024**

**Innovation  
Concept Papers  
Due 1/26/24**

**February-July 2024**

**Joint Build &  
Lease/Purchase  
Development**

EXECUTIVE REPORT OUT

# Governor's Budget Proposal



**\$1.5 billion over two years to complete 10,000+  
Middle-Mile Broadband Network**

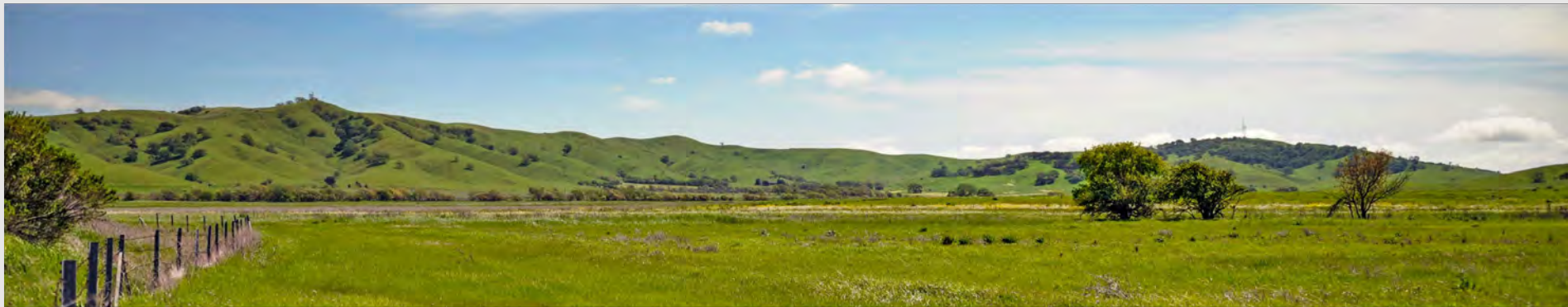
PROJECT SPOTLIGHT

# Joint Build Partnerships

LA City Bureau of Lights



City of Vacaville



City of Fort Bragg



# Joint Build & Lease/Purchase 2024 Milestones (1 of 2)

## Construction Begins

**Arcadian**

**Lumen**

**Siskiyou Tel**

**Zayo**

**Vero**

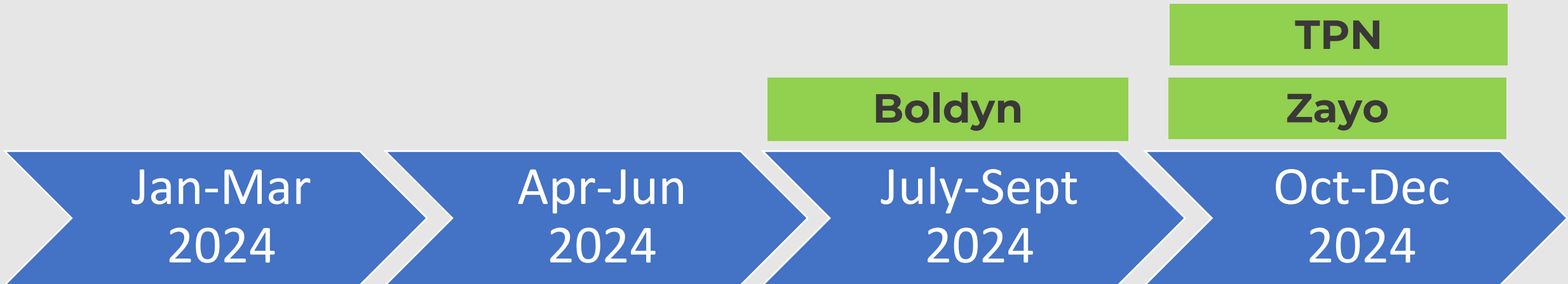
Oct-Dec 2023

Jan-Mar 2024

Apr-June 2024

# Joint Build & Lease/Purchase 2024 Milestones (2 of 2)

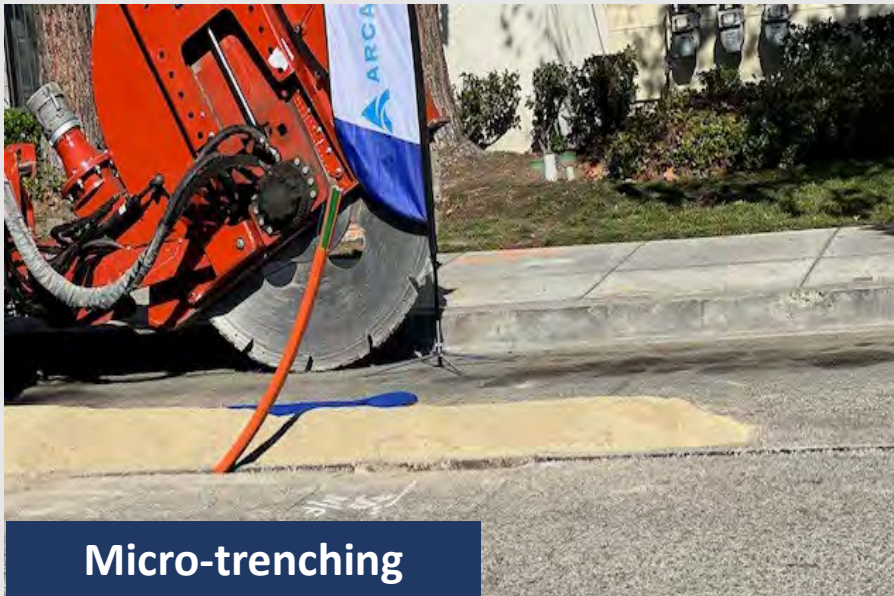
## Construction Spans Planned for Completion



**Completion** for purposes of this slide represents the installation of conduit, fiber, and vaults. The network in these areas will be available for connection with Last Mile providers upon installation of hubs and electronics.



# What's Ahead for 2024





**40+**

**Stakeholder  
Engagements  
since Oct 2023**



**Monica Hernández**  
**Deputy Director**

Communications & Stakeholder Relations  
California Department of Technology



**Hang Liang**  
**MMBI Data & GIS | Office of  
Digital Services**

California Department of Technology

# Stakeholder Engagement & Communications Plan

**Stakeholder Meetings**

**Increased Proactive  
Electronic  
Communications**

**Mapping Data Updates**



**306-mile segment  
Los Angeles to Needles**  
December 12, 2023

# Website & Map Updates (1 of 2)



## Middle-Mile Broadband Initiative

[What's New](#) [FAQs](#) [Statewide Network Map](#) [Resources](#) [Meetings](#) [Contact & Comment](#)

### What's New

#### Middle-Mile Broadband Initiative Update

January 9, 2024 - The Middle-Mile Broadband Initiative (MMBI) is the first step to creating an open-access, middle-mile network that will build the fiber infrastructure to establish a reliable and resilient system to improve connectivity.

With more than 8,300 miles of the middle-mile network under contract, the MMBI team released two essential steps to round out the statewide network. A second request for Innovative Ideas (RFI2) is asking potential partners to bring their best and brightest ideas forward for building, managing, and operating this nation's largest broadband infrastructure project. All RFI2 proposals are due to CDT by 4 p.m. on Friday, Jan. 26. CDT also released a Request for Proposal (RFP) for network electronics to support the 10,000 miles of fiber optic cable being installed around the state.

As the state progresses into full implementation of the Middle-Mile Broadband Initiative, it does so having secured partnerships for more than 6,500 miles of the MMBI network. These include four long-term leases spanning more than 3,480 miles statewide with CVIN, Lumen, Transpacific Network, and Boldyn. These partnerships also include joint-build agreements for the construction of more than 2,610 miles of the network statewide, as well as the purchase of 435 miles of Digital 395 from the California Broadband Cooperative. One of these partners is Arcadian, which hosted a groundbreaking event in December to kick off its construction efforts on a 306-mile route that will serve the residents of eastern Los Angeles and extend to communities in Barstow and Needles. These partnerships will provide high-speed broadband service across various regions throughout the state to address the needs of numerous residents in urban, rural, mountainous, central valley, and coastal areas.

As noted previously, Caltrans also has master agreements signed for the construction of approximately 1,800 miles of the network. In December, Caltrans began construction along State Route 20 in Mendocino County, beginning near Calpella and heading east to connect communities with broadband in the Clear Lake region. Caltrans anticipates moving to construction of MMBI segment at locations throughout the state over the next year.

## Website & Map Updates (2 of 2)

**Joint Build, Lease, & Purchase  
Interactive Map Update**

**Map Route Updates**

**Walkthrough of Map Updates**

# Statewide Middle-Mile Network Map

Legend

Layers

Statewide Middle Mile Network

Statewide Design

County Boundaries



# Statewide Middle-Mile Network Map

Legend

Layers

## CDT Network Partner

Purchase

Purchase

Joint Build

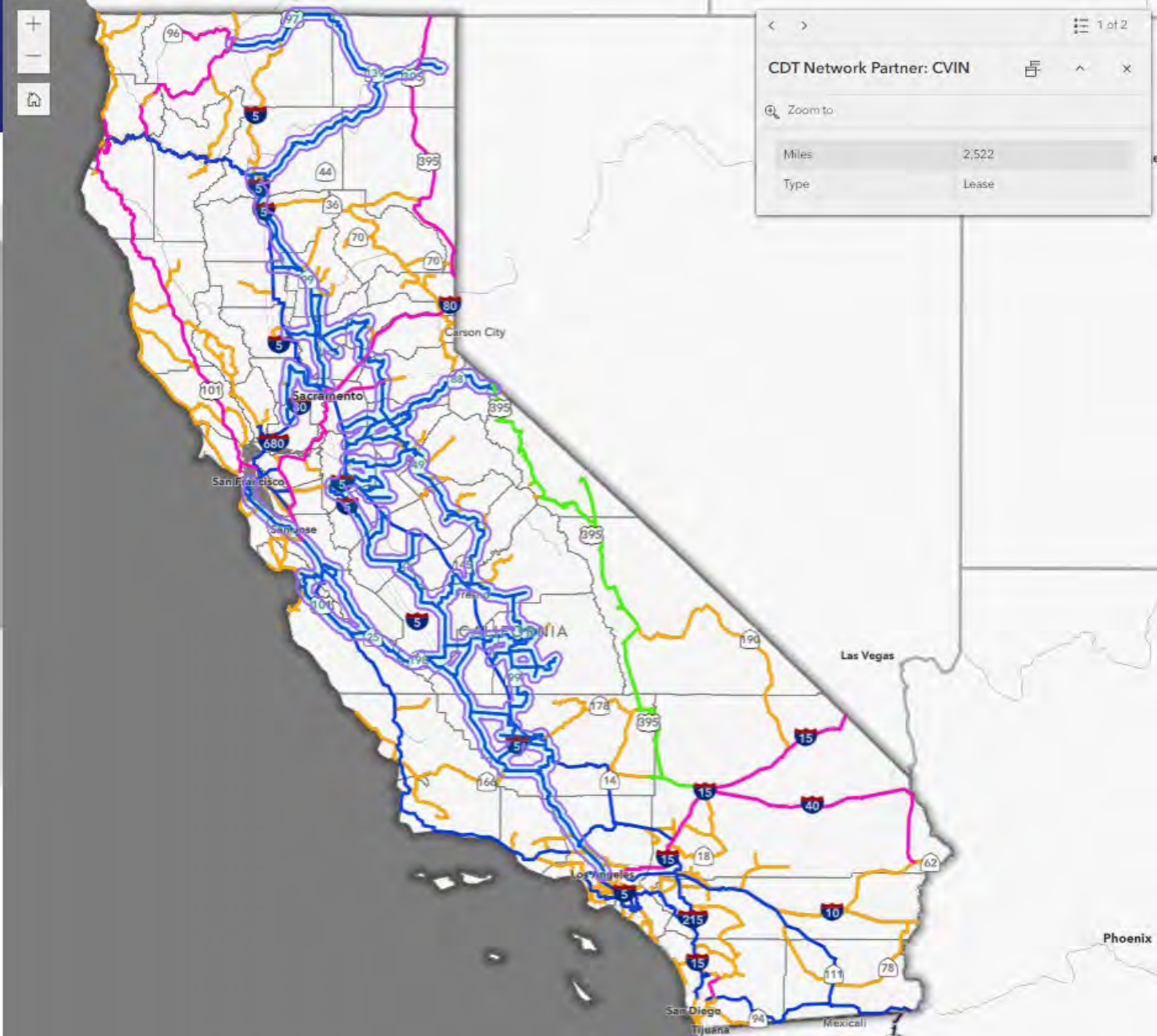
Joint Build

Lease

Lease

Construction

Construction



# Joint Build & Lease/Purchase Partner Interactive Map Update



# Map Update Log

Tracking updates for the Statewide Middle-Mile Network Map.

[Home](#) > [Statewide Network Map](#) > Map Update Log

The purpose of the Middle-Mile Broadband Initiative (MMBI) conceptual map is to visualize a resilient middle-mile broadband network that will connect communities that are unserved and underserved by broadband services.

The conceptual routes were developed in accordance with SB 156 with the best available data and assumed the use of state-owned right-of-ways for the full network. As the MMBI network develops through specific planning, construction, joint builds, leases, and purchases route refinements will continue to be updated on the MMBI map.

The map update log below tracks and describes updates to the conceptual map beginning in January 2024.

## Table Description

**County:** County location of the map update.

**Update Description:** Summarized description of the update made to the network map.

**Partner:** Name of network partner.

### Map Update Log for January 29, 2024

County	Update Description	Partner
Alameda	Approximately 1 mile route extension on Warm Spring Blvd in Fremont to reflect the lease agreement accurately	Boldyn
Contra Costa	Approximately half mile route extension near Hillcrest Community Park in Concord to reflect the joint build agreement accurately	Arcadian
El Dorado	Approximately 3 miles of duplicate line removed on Hwy 49, south of Placerville, to reflect the joint build agreement accurately	CVIN

# Types of Map Updates

**Lease/Purchase  
Agreement**

**Construction  
Joint Build/Caltrans**

**Data  
Reconciliation**

**Permitting**

**Physical  
Barriers**

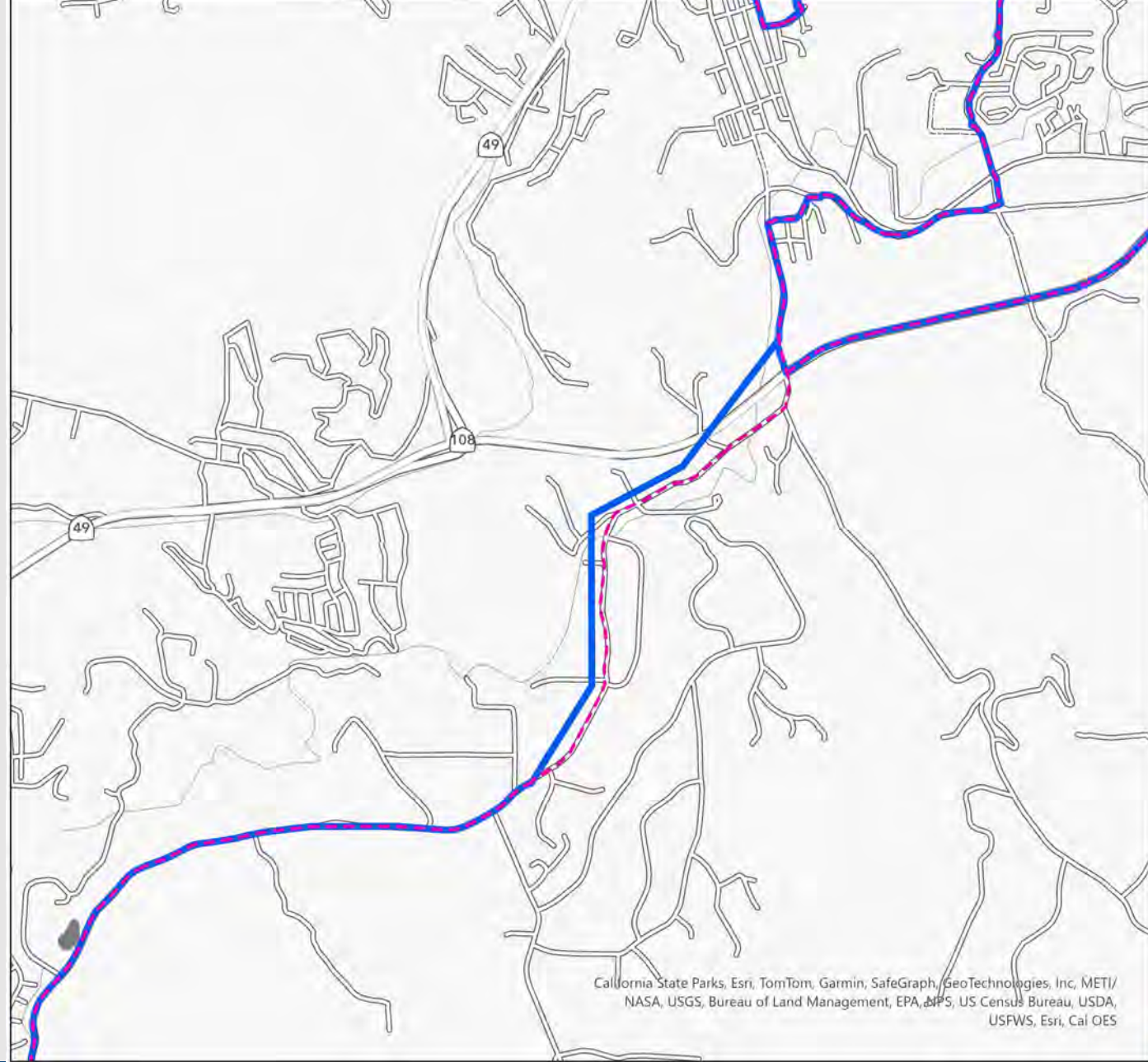
**Network  
Functionality**

**Map Route Updates**

# EXAMPLE Lease/Purchase Agreement

Lease of existing line  
dictates new  
alignment

Tuolumne



# EXAMPLE Data Reconciliation

October 2023 map data didn't reflect the connection of lines. New data added closed the gap visually on the map.

Ventura



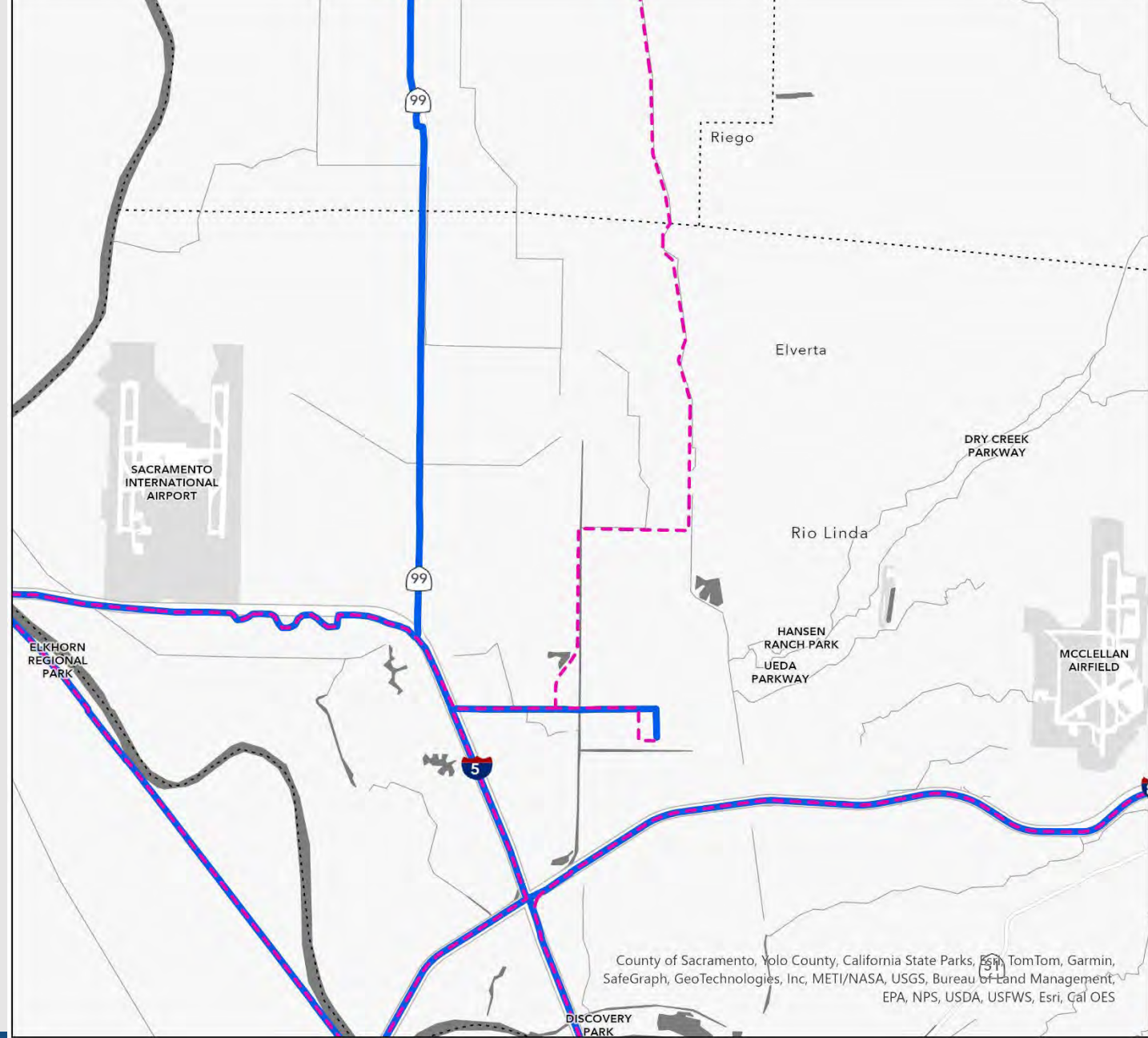
## Legend

- MMBN as of Jan 2024
- MMBN as of Oct 2023

# EXAMPLE Permitting

Route adjustment to  
allow for faster  
permitting

Sacramento



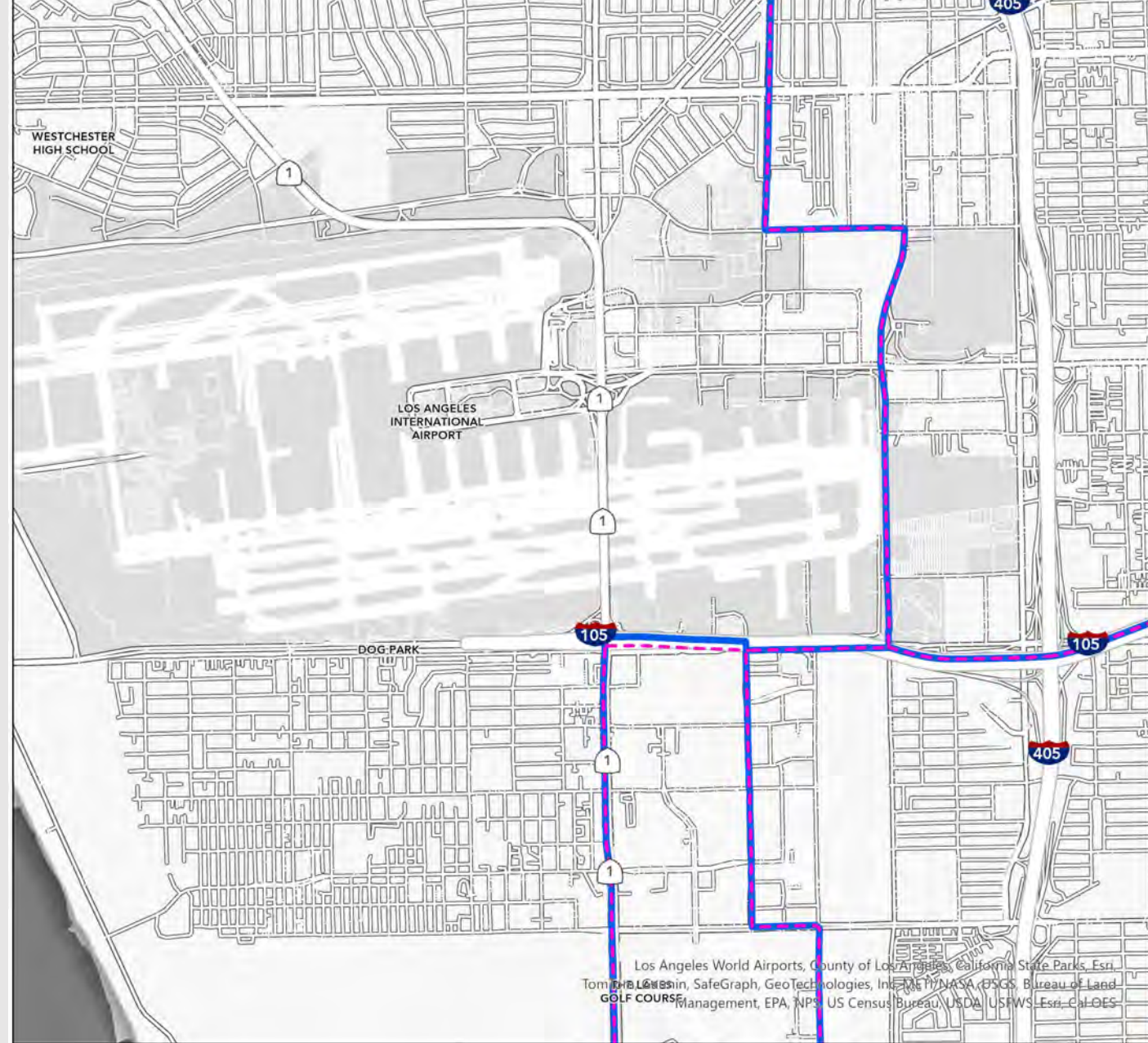
**Legend**

- MMBN as of Jan 2024
- MMBN as of Oct 2023

## EXAMPLE Physical Barrier

Alignment  
adjustment because  
map line went  
through LAX  
International Airport

Los Angeles



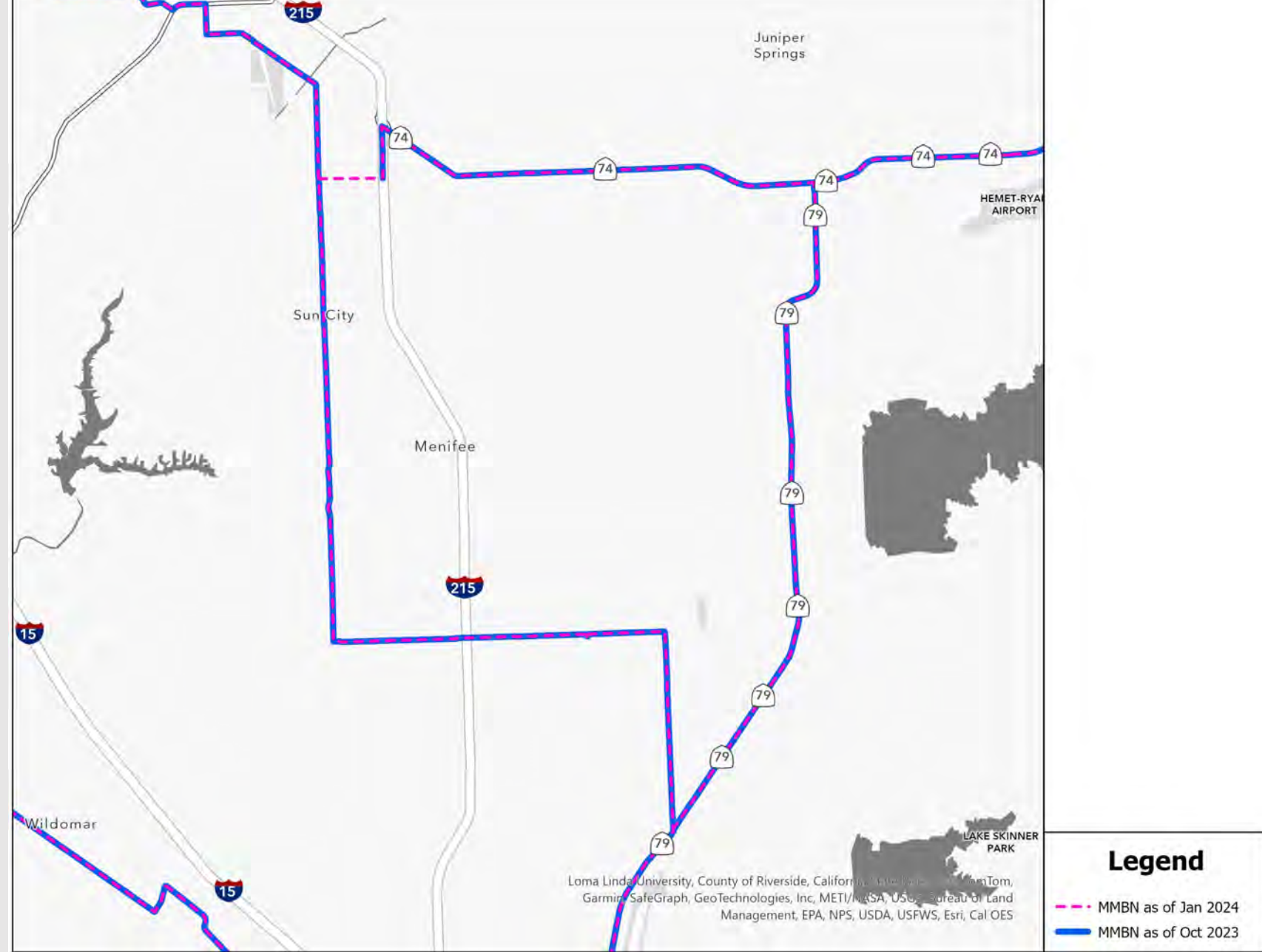
### Legend

- MMBN as of Jan 2024
- MMBN as of Oct 2023

## EXAMPLE Network Functionality

Closing a gap  
discovered in the data  
update from planned  
segment to  
implementation.

Riverside



# MMBI NETWORK MAP UPDATES TAKEAWAYS

**With the continued progress of construction, joint builds, and lease and purchase agreements new construction data will be updated on the interactive MMBI map on the last Monday of the month.**

**Route alignment changes are at the request of the delivery partner**

**Any adjustment half-mile or greater will be on the update log**

**Adjustment summaries to be added to 'What's New' section of MMBI website**





# **Janice Benton**

## **Assistant Deputy Director**

**Middle-Mile Broadband Initiative**

**California Department of Transportation**

# Path to Delivery



Preconstruction  
Progress



Preconstruction  
Delivery Plan



Project  
Momentum

# Advancing Preconstruction

## Environmental, Permitting and Design progress

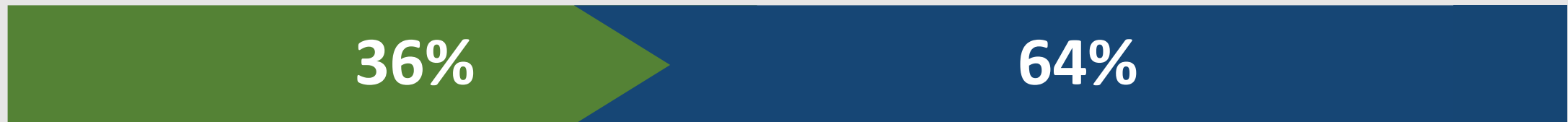
*January 2024*



**Completed Project Tasks**

**Progress Project Tasks**

*October 2023*



**Completed Project Tasks**

**In Progress Project Tasks**

# 2024 Preconstruction Delivery

2024	January – March	April – June	July – September	October – December
Region 1	125 miles	130 miles	347 miles	576 miles
Region 2	74 miles	15 miles	57 miles	428 miles
Region 3	14 miles	39 miles	13 miles	680 miles
Region 4	75 miles	0 miles	159 miles	152 miles
Region 5	106 miles	51 miles	595 miles	292 miles
<b>Total</b>	<b>394 miles</b>	<b>235 miles</b>	<b>1,170 miles</b>	<b>2,128 miles</b>



# 2024 Preconstruction Delivery

## Region 1

*1,178 miles*

## Region 2

*575 miles*

## Region 3

*746 miles*

## Region 4

*386 miles*

## Region 5

*1,043 miles*

## Total

*3,929 miles*



### Legend

- Joint Build & Lease/  
Purchase
- Caltrans Build

PROJECT DELIVERY

# Project Momentum



# **Middle-Mile Broadband Network Operations Discussion**



**BROADBAND FOR ALL**

# Lessons Learned from Other Networks: Operations Sustainability



**MMAC meeting  
January 2024**







# Joanne Hovis

President, CTC Technology & Energy

Broadband Equity Partnership

# Questions presented:

- 1 What does experience suggest regarding the likelihood of self-sustaining operations over a publicly-owned middle-mile network?
- 2 How is experience from other states analogous to MMBI?
- 3 What further questions should be investigated?

# Summary of Findings

1

Open middle-mile networks have mostly been **self-supporting over time** and have enabled new ISP last-mile operations but have **yet to maximize the value of its fiber** or the open-access mission.

2

Sustained in large part by revenues from **public sector users**, rather than from revenues from ISP users, which are generally insufficient to sustain operations.

3

Networks have **struggled financially**; the underlying problem generally appears to be a **failure of execution rather than a fault in the underlying economic sustainability** of the model.

# Key Takeaways

1

Publicly run networks sometimes need help to generate enough revenues to **recover operating costs**, depending on the operating model, capabilities, and market environment. In all cases, a market larger than only last-mile ISPs is necessary for sustainability needs help.

3

CDT's preliminary assessment indicates that MMBI can be **operated on a self-sustaining basis without ongoing state subsidy**. However, further market analysis and sounding are necessary to understand the full market and develop detailed parameters.

2

Given the inherent differences in key financial feasibility drivers, including potential for operational efficiencies, agility to respond to market dynamics, effective commercial incentives, and existing business relationships, it appears that states are most successful when **providing services both for public sector and private users to meet the state's public policy objectives** and to maximize the value delivered by the state-owned fiber asset.



# **Erik Hunsinger**

## **President & Chief Operating Officer**

**GoldenStateNet**

# Operations Characteristics

## MMBI Scale

- At 10,000+ miles, CA MMBI is the Largest Public Long Haul Open Access Network in the US
- ~ 20,000 access points for easy connections to last miles providers and for fiber repair
- ~ 180 electronics amplification huts dispersed in all 58 CA counties
- 4,000 + electronic components

## Essential Operations Activities

- 7x24 staffed Network Operations Center (NOC) and Customer Support
- Regular statewide inspections and onsite maintenance of all huts
- Statewide fiber repair and restoration all the 10k mile network
- Regular onsite maintenance, upgrades and support (i.e. electronics, generators, power, physical plant, etc.)

# Operations Activities

## Operational Areas

Service Delivery	Financial Operations	NOC Operations	Inside/Outside Plant Management	Engineering	Development Operations	Sales and Product Operations
Provisioning Network Planning Customer Mgt	Billing Accounts Receivable Contract Compliance	Network monitoring Tech coordination Equipment inventory Spares management	Hut management Fiber repair and relocation Physical provisioning	Method of Procedures for MACDs to network and hardware Capacity planning Product adoption Tech advancement	Licenses Systems coordination Tools management Integration of systems	Go To Market Product Development Product Lifecycle

## Systems

Fiber Management Systems	Hut Inventory Management	Network Management Systems	Financial Systems	Sales & CRM database
Fiber routes/quantity Vault locations Splice locations Splice configurations Customer network interconnections Fiber configurations and repair data	Rack Power Cross connects	Network Customer assigned inventory Product monitoring Design records Ticketing systems for outages/ repairs	Accounts receivable Accounts payable Invoicing Customers Vendors	Leads Customers Service orders Contracts Products

We are in the early stages of data gathering and modeling potential revenue sources

Forecasting revenues extremely challenging

- Never done before at this size and scale
- Unknown demand in currently unserved/underserved areas

Cost is easier to project

- Size and scale are known
- Costs can be more accurately estimated using industry standard costs models

More work is needed to reduce uncertainty around projected revenues

- Additional research for potential client demand
- Continue market soundings
- Research potential risk sharing options





# MEETING BREAK

Meeting will resume in  
10 minutes



# MEETING BREAK

Meeting will resume in  
5 minutes



# MEETING BREAK

Meeting will resume shortly



**WELCOME BACK**



# **Maria Ellis**

## **Deputy Director, Broadband**

**California Public Utilities Commission**

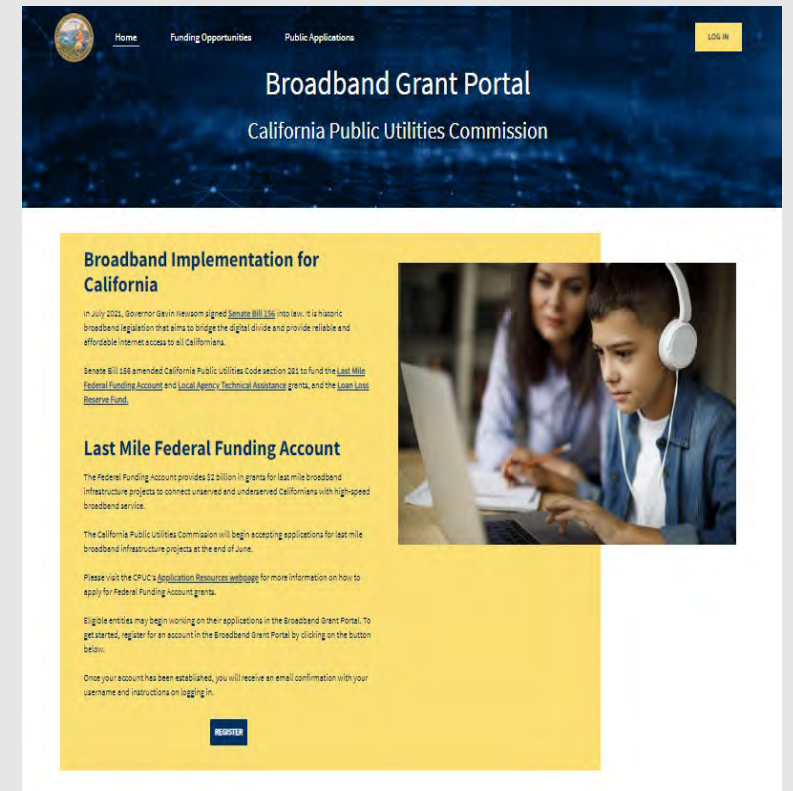
# 2023 Broadband Investment Last Mile Initiative Snapshot

	TECHNICAL ASSISTANCE	LOAN LOSS RESERVE FUND	FEDERAL FUNDING ACCOUNT	CALIFORNIA ADVANCED SERVICES FUND
Amount	\$50 million ( <i>part of Federal Funding Account Total</i> )	\$500 million proposed ( <i>\$750 million currently</i> )	~\$2 billion	\$73 million for FY23/24
Summary	Assist local governments & Tribes to prepare for broadband infrastructure investments.	Enable local governments & nonprofits to secure financing for broadband infrastructure.	Fund last-mile broadband infrastructure projects in every county.	Assist with broadband infrastructure deployment & adoption in public housing, Tribes, & unserved areas.
Target	Program Fully Subscribed	Watch for Info & Apply 1st and 2nd Quarter 2024	<u>Info &amp; Updates</u> on Applications	Apply in the next cycle for adoption, public housing, Tribal Technical Assistance & line extension accounts

# Federal Funding Account Applications

## ~\$2 Billion for Last Mile Infrastructure Projects to deliver reliable broadband to unserved communities

- For projects providing end-user service to unserved locations
- An application received for every county in the state
  - Application, Project Area, Objection, Applicant Responses to Objections are publicly available
  - Objection Process closed December 18, 2023
- To sign up for updates
- For more information



Home Funding Opportunities Public Applications Log In

## Broadband Grant Portal

California Public Utilities Commission

### Broadband Implementation for California

In July 2021, Governor Gavin Newsom signed [Senate Bill 106](#) into law. It is historic broadband legislation that aims to bridge the digital divide and provide reliable and affordable internet access to all Californians.

Senate Bill 106 amended California Public Utilities Code section 221 to fund the [Last Mile Federal Funding Account](#) and [Local Agency Technical Assistance](#) grants, and the [Loan Loss Reserve Fund](#).

### Last Mile Federal Funding Account

The Federal Funding Account provides \$2 billion in grants for last mile broadband infrastructure projects to connect unserved and underserved Californians with high-speed broadband service.

The California Public Utilities Commission will begin accepting applications for last mile broadband infrastructure projects at the end of June.

Please visit the [CPUC's Application Resources webpage](#) for more information on how to apply for Federal Funding Account grants.

Eligible entities may begin working on their applications in the Broadband Grant Portal. To get started, register for an account in the Broadband Grant Portal by clicking on the button below.

Once your account has been established, you will receive an email confirmation with your username and instructions on logging in.

[REGISTER](#)

# Loan Loss Reserve Program

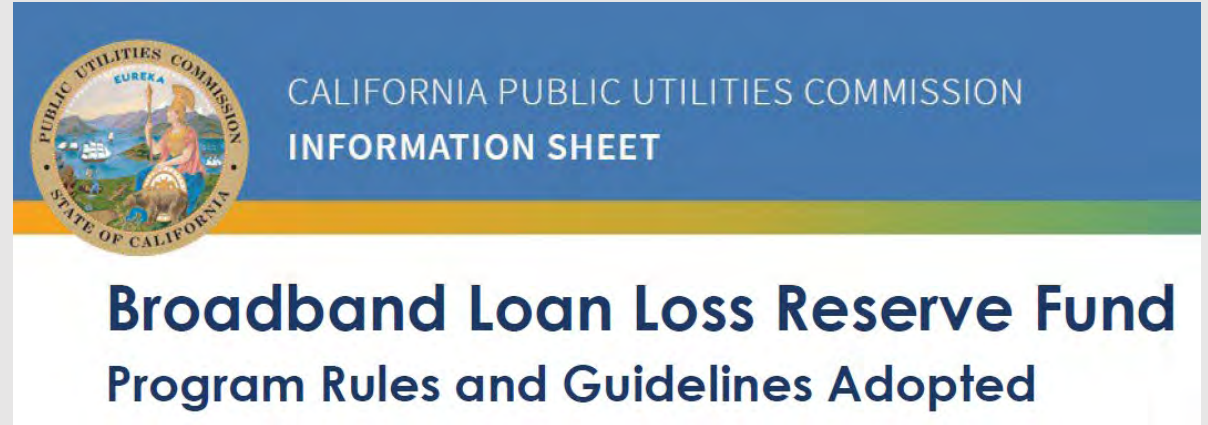
## Loan Loss Reserve Program Proposed Rules

### Overview

Funds bonds for deployment of broadband infrastructure by a local government agency or nonprofit organizations.

### Timeline

- Adopted Program Rules and Guidelines Nov 2023
- Information Sessions and Outreach
- Outreach, application and first awards targeted for ~2Q-3Q 2024



### [Rulemaking 20-08-021 for the California Advanced Services Fund](#)

- [Program Information](#)
- [Proposed Rules Fact Sheet](#)
- [Program Decision](#)
- [Program Requirements & Guidelines](#)



# California Advanced Services Fund

1

## Adoption

Grants for digital literacy and broadband access projects.

- 86 projects | \$11.6 million

2

## Public Housing

Grants to build networks offering free service to low-income residents in communities such as public housing developments and farmworker housing.

- 6 projects | \$463,000

3

## Infrastructure

Grants to subsidize the cost of middle and last mile infrastructure to expand high quality communications service throughout California.

- 1 project | \$688,431

4

## Tribal Technical Assistance

Grants to assist California Tribes in developing market studies, feasibilities studies, and/or business plans, which support Tribes in their pursuit of improved communications.

- 5 projects | \$720,000

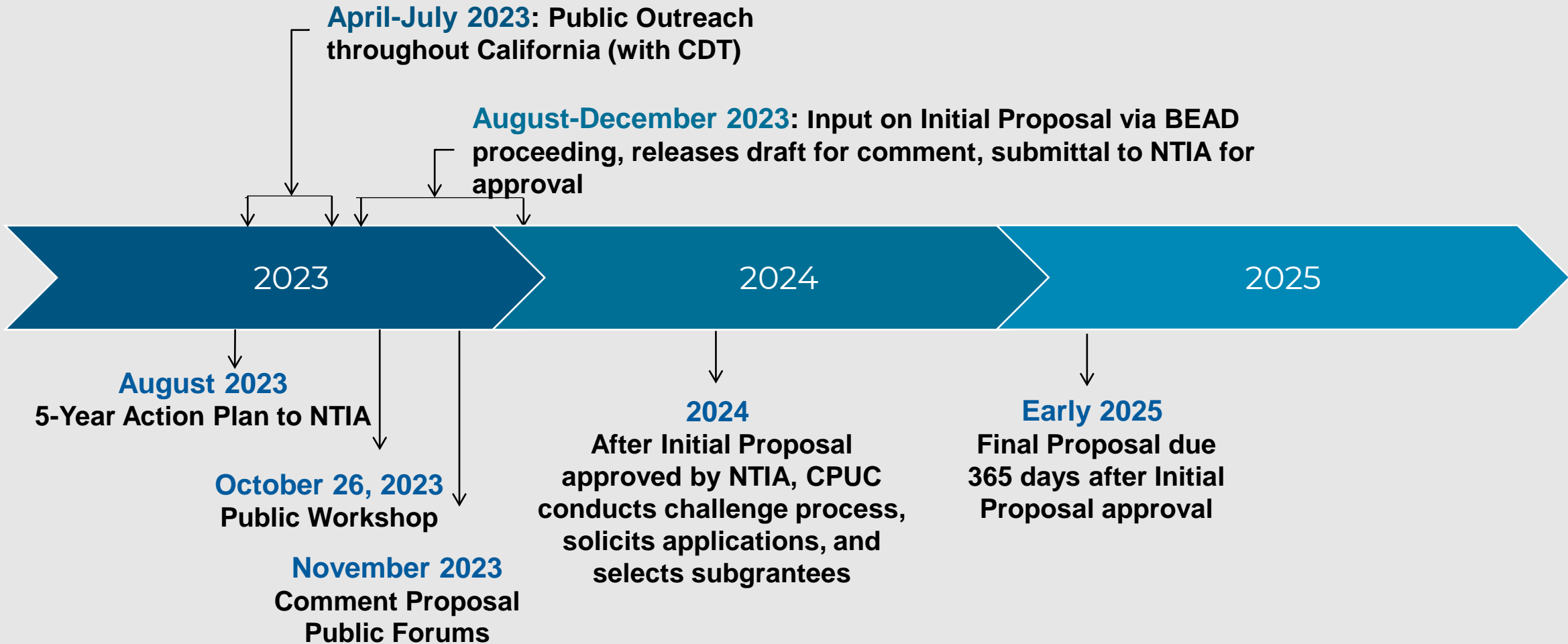
# Broadband Equity, Access, and Deployment (BEAD) Update

**In June 2023, \$1.86 billion was allocated to California to expand broadband access**

- **CPUC will:**
  - **Continue outreach and engagement with communities, and other stakeholders**
  - **Conduct a challenge process for eligibility map**
  - **Run a grant application process and propose subgrantees**
  - **Submit Final Proposal**
  - **All actions subject to NTIA review and approval**
- **Primary goal: deploy last-mile service to unserved & underserved**
  - **More information and subscribe to updates**



# Broadband Equity, Access, and Deployment (BEAD) Update



# Sign up: Broadband for All Newsletter



# Public Comment Session



Middle-Mile  
Broadband Initiative



# Thank you!

**Contact:**  
**[MiddleMile@state.ca.gov](mailto:MiddleMile@state.ca.gov)**



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